



16 January 2025

Oliver Smith

BY EMAIL: foi+request-12633-ae9d812f@righttoknow.org.au

In reply please quote:

FOI Request: FA 24/12/00898

File Number: FA24/12/00898

Dear Oliver Smith,

Freedom of Information (FOI) request – Decision

On 16 December 2024, the Department of Home Affairs (the Department) received a request for access to a document under the *Freedom of Information Act 1982* (the FOI Act).

The purpose of this letter is to provide you with a decision on your request for access under the FOI Act.

1 Scope of request

You have requested access to the following document:

Under the FOI Act, I seek a copy of the Ministerial Brief provided to the office of Home Affairs Minister Tony Burke on 30/8/24 with the Brief PDR No. MS24-001625.

2 Authority to make decision

I am an officer authorised under section 23 of the FOI Act to make decisions in respect of requests to access document or to amend or annotate records.

3 Relevant material

In reaching my decision I referred to the following:

- the terms of your request
- the document relevant to the request
- the FOI Act
- Guidelines published by the Office of the Information Commissioner under section 93A of the FOI Act (the FOI Guidelines)
- advice from Departmental officers with responsibility for matters relating to the document to which you sought access
- advice from other Commonwealth Departments

4 Document in scope of request

The Department has identified one document as falling within the scope of your request. This document was in the possession of the Department on 16 December 2024 when your request was received.

5 Decision

The decision in relation to the document in the possession of the Department which fall within the scope of your request is as follows:

- Exempt one document in full from disclosure

6 Reasons for Decision

My findings of fact and reasons for deciding that the exemption provision applies to that information are set out below.

6.1 Section 34 – Cabinet documents

Section 34(1)(a) of the FOI Act permits exemption of a document if both of the following are satisfied:

- (i) the document has been submitted to the Cabinet for its consideration, or is or was proposed by a Minister to be so submitted, and
- (ii) it was brought into existence for the dominant purpose of submission for consideration by the Cabinet

The document exempted under section 34(1)(a) has been submitted to Cabinet for its consideration or is proposed to be so submitted. The document was brought into existence for the dominant purpose of being submitted to Cabinet.

I have sought advice from the Department of Prime Minister and Cabinet and note the advice contained within the Cabinet Handbook. The Department of Prime Minister and Cabinet has confirmed the status of the document remains "Cabinet-In-Confidence". The paragraphs below detail considerations to be taken into account when handling cabinet documents, with particular focus on the 'Confidentiality' aspect of all Cabinet proceedings and documentation.

21. *The principle of collective responsibility requires that ministers should be able to express their views frankly in Cabinet meetings in the expectation that they can argue freely in private while maintaining a united front in public when decisions have been reached. This in turn requires that opinions expressed in the Cabinet and Cabinet Committees, including in documents and any correspondence, are treated as confidential.*
22. *All attendees are responsible for ensuring that discussions at Cabinet and Cabinet Committee meetings remain confidential. Ministers and officials should not disclose proposals likely to be considered at forthcoming meetings outside Cabinet-approved consultation procedures. Nor should they disclose the nature or content of the discussions or the views of individual ministers or officials expressed at the meeting itself. The detail of discussion at Cabinet and Cabinet Committee meetings is not recorded in the Cabinet minutes.*

23. *The vital importance of confidentiality in relation to the deliberations of Cabinet is recognised in legislation and under the common law. The Freedom of Information Act 1982 (the Act), for example, recognises the special nature of Cabinet deliberations in the exemption it provides for certain Cabinet documents from disclosure under the Act (subject to limited exceptions). Cabinet confidentiality is also a well-established ground for not producing documents or information on a public interest immunity basis to courts, royal commissions or legislatures.*

A strong Cabinet system is fundamental to well-informed decision making and policy development by the Government. The convention of the collective responsibility of Ministers for government decisions is central to the Cabinet system of Government. Cabinet is a forum in which Ministers, while working towards a collective position, are able to discuss proposals, options and views with complete freedom. This requires that Cabinet deliberations are treated confidentially.

The document contains information which, if disclosed, would reveal Cabinet deliberations and information that has not, to date, been officially disclosed.

Accordingly, I have decided that the document is exempt under section 34(1)(a) of the FOI Act.

Section 34(1)(c) of the FOI Act permits exemption of a document if it was brought into existence for the dominant purpose of briefing a Minister on a document to which paragraph (a) applies.

At the time the document was created, it was brought into existence for the dominant purpose of briefing the Minister for Home Affairs; Minister for Cyber Security; Minister for Immigration and Multicultural Affairs on a submission to Cabinet.

I have sought advice from the Department of Prime Minister and Cabinet whom have confirmed that the document contains information which, if disclosed, would reveal Cabinet deliberations and information that has not, to date, been officially disclosed.

Accordingly, I am satisfied that the document is exempt under section 34(1)(c).

7 Legislation

A copy of the FOI Act is available at <https://www.legislation.gov.au/Series/C2004A02562>. If you are unable to access the legislation through this website, please contact our office for a copy.

8 Your review rights

Internal review

You do not have the right to seek an internal review of this decision. This is because section 54E(b) of the FOI Act provides that, when an agency is deemed to have refused an FOI request under section 15AC of the FOI Act, the applicant does not have the right to seek an internal review of the deemed decision.

The Department was deemed to have refused your request under section 15AC of the FOI Act because it did not make this decision within the statutory timeframes for the request.

While the Department has now made a substantive decision on your request, section 15AC of the FOI Act continues to apply to your request, which means that any request you make for internal review will be invalid.

Information Commissioner review

You can instead request the Australian Information Commissioner to review this decision. If you want to request an Information Commissioner review, you must make your request to the Office of the Australian Information Commissioner (OAIC) within 60 days of being notified of this decision.

You can apply for an Information Commissioner review at: [Information Commissioner review application form on the OAIC website](#).

If you have already applied for an Information Commissioner review, there is no need to make a new review request. The OAIC will contact you shortly to give you an opportunity to advise whether you wish the review to continue, and to provide your reasons for continuing the review.

You can find more information about Information Commissioner reviews [on the OAIC website](#).

9 Making a complaint

You may make a complaint to the Australian Information Commissioner if you have concerns about how the Department has handled your request under the FOI Act. This is a separate process to the process of requesting a review of the decision as indicated above.

You can make an FOI complaint to the Office of the Australian Information Commissioner (OAIC) at: [FOI Complaint Form on the OAIC website](#).

10 Contacting the FOI Section

Should you wish to discuss this decision, please do not hesitate to contact the FOI Section at foi@homeaffairs.gov.au.

Yours sincerely,



Peter Anstee
60019792
Authorised Decision Maker
Department of Home Affairs