

Brief for Attorney-General for Palau

The Hon PLG Brereton, AM, RFD, SC
National Anti-Corruption Commissioner
24 January 2024

www.nacc.gov.au

Topics

Origins and Establishment Mission and Organisation Jurisdiction & corrupt conduct Referrals and assessment What is meant by serious and systemic? **Powers and protections Outcomes and reports**

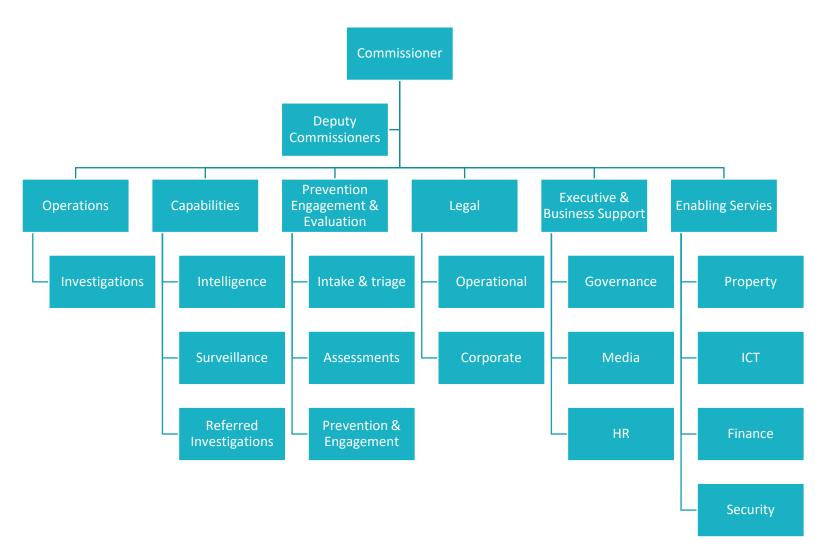
Origins and establishment

- State and territory anti-corruption commissions
- No Commonwealth commission with broad-based jurisdiction
- Election issue
- Legislation October 2022
- Commencement 1 July 2023

Mission

To enhance integrity in the Commonwealth public sector, by **deterring**, **detecting** and **preventing** corrupt conduct involving Commonwealth public officials, through **education**, **monitoring**, **investigation**, **reporting** and **referral**.

Organisation



Corrupt conduct: s8(1)

- (a) Conduct of any person that adversely affects a public official's honest or impartial exercise of powers or performance of duties
- (b) Conduct of a public official that involves a breach of public trust

(c) Conduct of a public official that involves abuse of office

- (d) Conduct of a public official or former public official that involves the misuse of information or documents
 - > Not mere maladministration or mistakes

Exclusions: s8(2)

Paragraph 8(1)(a) (conduct of any person) does not apply in relation to conduct of the following:

- (a) the Governor-General;
- (b) a Deputy Governor-General;
- (c) a Justice of the High Court or a judge of a court created by the Parliament;
- (d) a judge of a court of a State or Territory;
- (e) a member of a Royal Commission;
- (f) the Inspector, or a person assisting the Inspector.

Commonwealth public officials: s8, s10

The touchstone of jurisdiction is an issue of corrupt conduct by, or affecting, a *Commonwealth public* official.

Commonwealth public officials

Parliamentarians

Staff members of Commonwealth agencies

Staff members: s12

Staff members of an agency include:

- if the agency is a Commonwealth entity—an official (within the meaning of the PGPA Act) of the entity;
- in any case—an individual who is employed by, or engaged in assisting the agency or a staff member of the agency on behalf of the agency or the Commonwealth (which could include consultants); and
- an individual involved in providing services to or for the agency under a Comonwealth contract.

Referrals

- Voluntary. Anyone can refer a matter to the Commission
- Mandatory. An agency head who becomes aware of a corruption issue must refer the issue to the Commission if it concerns the conduct of a staff member of the agency, and the agency head suspects that the issue could involve corrupt conduct that is serious or systemic
- Own motion. the Commission can investigate a corruption issue of which it becomes aware of its own motion without any referral

Making a referral

Online: www.nacc.gov.au

Phone: 1300 489 844

Post

Whistleblower protections

- ✓ If you refer or provide information to the Commission about a corruption issue, you are not subject to any civil, criminal or administrative liability (including disciplinary action) for doing so.
- ✓ In addition, no contractual or other right or remedy can be enforced against you for doing so.
 - These protections override all other laws of the Commonwealth.
 - The only exception is that action can still be taken for making false or misleading statements to the Commission.
- ✓ Taking reprisal action against anyone who makes a referral, provides information, or gives evidence to the Commission is a criminal offence.

Assessment

Triage:

- Does the referral concern a Commonwealth public official?
- Does the referral raise a corruption issue?
 - Preliminary investigation?

Assessment:

- Should the Commission deal with the issue and if so how?
 - Conduct a Commission-only corruption investigation
 - Conduct a joint investigation with another agency
 - Refer to relevant agency for investigation
 - Refer to relevant agency for consideration
 - Take no further action
- No obligation to consider dealing with any referral
- Notification to referrers

Serious or systemic

Serious

Requires something that is significant; it involves something more than "negligible" or "trivial", but it does not have to be "severe" or "grave".

Systemic

Means something that is more than an isolated case; it involves a pattern of behaviour, or something that affects or is embedded in a system.

The mandatory referral obligation is triggered if the suspected corrupt conduct could be either serious or systemic

Investigatory powers

- To compel provision of documents and information
- To summons for examination at hearing
 - Ordinarily in private
 - Exceptionally in public
- Information cannot be withheld on grounds of
 - legal professional privilege
 - public interest immunity
 - privilege against self-incrimination. However, information provided under compulsion cannot be admitted in evidence in a criminal prosecution of the person providing it.

Outcomes and reports

- Finding of "corrupt conduct"
- Recommendations
- Referrals
- Report to Attorney-General
- Parliament
- Public release

Oversight

- Inspector
- Parliamentary Joint Committee

Data and trends to date

- 2424 referrals
 - 1920 referrals excluded at triage
 - 62 referrals pending triage
 - 200 triaged referrals under assessment including 11 under preliminary investigation
 - 161 referrals assessed :
 - no further action in 144 cases.
 - 3 referrals to agencies for investigation or consideration, in 1 of those cases with oversight by the Commission.
 - 6 Commission-only corruption investigations.
 - 3 joint investigations.
- Procurement
- Promotion
- Misuse of information

Prevention and Engagement

- Presentations to:
 - Parliamentarians
 - Senior public servants
 - High risk agencies
 - Professional associations
 - Civil society organisations
- International
 - CCPCJ
 - CoSP10
 - Teienewa Vision

The Pacific

- Staff exchanges
- Information exchange
- MoU
- APSACC Darwin 29-31 July 2024



Questions?

- ✓ Subscribe to the website using your 'gov.au' email address and check back regularly for updates. More information and resources will be added when available.
- ✓ Call us on 1300 489 844 (voicemail is available outside standard business hours).

www.nacc.gov.au