

**OFFICIAL** 

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Our reference: CM: 24/256113

25 November 2024

Mr Glenn Hamiltonshire

By email: foi+request-12221-4edd4bbc@righttoknow.org.au

Dear Glenn,

# FREEDOM OF INFORMATION REQUEST - FOI 24-52 - DECISION ON ACCESS

On **24 October 2024**, you made a request to the Australian Criminal Intelligence Commission (**ACIC**) under the Freedom of Information Act 1982 (Cth) (**FOI Act**) for access to:

'The Style Guides/Brand Guides/Writing Guides currently used for the Australian Crime Commission.'

We acknowledged your request on **30 October 2024** and indicated that a decision was due to you by **23 November 2024.** However, as this falls on a Saturday, in accordance with s 36(2) of the *Acts Interpretation Act 1901*, the decision may be made on the next business day, being **Monday 25 November 2024**.

This is a decision made under the FOI Act in relation to documents within the scope of your request.

#### Authority and materials considered

I am authorised under s 23 of the FOI Act to make a decision concerning the information you have requested access to.

In reaching my decision, I have taken into consideration:

- the relevant provisions of the FOI Act;
- the nature of the documents that would fall within the scope of your request, if they existed;
- advice from officers with responsibility for matters to which your request relates;

- relevant guidelines issued by the Office of the Australian Information Commissioner (the OAIC Guidelines);<sup>1</sup> and
- relevant Tribunal and Federal Court decisions concerning the operation of the FOI Act.

#### **Documents Identified**

I have identified four (4) documents as matching the description of your request. Details of these documents are set out in **Annexure A**.

#### Decision

I have decided to release three (3) documents to you in full, and one (1) document in part, with redactions applied to material that is exempt under s 47E(d) of the FOI Act.

#### **Reasons for Decision**

# Section 47E(d) of the FOI Act – Public interest conditional exemptions – Operations of an agency

Under s 47E(d) of the FOI Act a document is conditionally exempt if its disclosure would or could reasonably be expected to have a substantial adverse effect on the proper and efficient conduct of the operations of an agency.

The ACIC's statutory functions are outlined in section 7A of the *Australian Crime Commission Act 2002* (Cth) (ACC Act) and relevantly include the collection, correlation, analysis and dissemination of criminal intelligence (s7A(a), ACC Act).

Material in Document 1 that is redacted and marked 's 47E(d)' reveals methodologies and procedures used by the ACIC in the performance of its intelligence functions. These methods and procedures are critical to the ACIC's proper and efficient conduct as Australia's national criminal intelligence agency, and particularly the ACIC's ability to collect, correlate, analyse and disseminate criminal information and intelligence.

Disclosure of the lawful methods and procedures would or could reasonably be expected to prejudice the ACIC's, and its intelligence and law enforcement partners' ability to properly exercise lawful investigative and intelligence functions by revealing intelligence capabilities and methodologies. I have therefore considered that the disclosure of this information would substantially and adversely affect the proper and efficient conduct of the operations of the ACIC and that it is exempt from release under s 47E(d) of the FOI Act.

As such, I have decided material relevant to your request is exempt material pursuant to s 47E(d) of the FOI Act as set out at **Annexure A**.

#### **Public interest considerations**

Section 11A(5) of the FOI Act requires that the ACIC must give access to documents that are conditionally exempt unless such access would, on balance, be contrary to the public interest. The

<sup>&</sup>lt;sup>1</sup> Available in full at: <u>Freedom of information guidelines | OAIC</u>.

public interest test for the conditional exemptions referred to above requires the ACIC to weigh the competing public interests and decide where the balance lies.

There are a number of public interest factors favouring access in this instance. They are that disclosure would:

- (a) promote the objects of the FOI Act;
- (b) allow a person to access his or her personal information;
- (c) provide the Australian community with access to information held by the ACIC;
- (d) increase scrutiny, discussion, comment and review of the ACIC's activities; and
- (e) enhance the accountability of the ACIC's decision-making.

However, there are a number of other factors that would render the release of this information as contrary to the public interest in this instance. These are that release could:

- (a) compromise the proper and efficient conduct of the operations of the ACIC;
- (b) prejudice the ACIC's ability to obtain confidential and valuable information in the course of performing its statutory functions;
- (c) prejudice the ACIC's, and its intelligence and law enforcement partners' ability to properly exercise lawful investigative and intelligence functions by revealing intelligence capabilities and methodologies;
- (d) prejudice the ACIC's ability to collect, correlate, analyse and disseminate criminal information and intelligence;
- (e) prejudice the ACIC's ability to use similar methodologies and procedures in the future; and
- (f) prejudice security, law enforcement and public safety.

On balance, I consider that the public interest factors against the disclosure of the conditionally exempt information within the documents outweigh the public interest factors in favour of disclosure. I have reached this conclusion because of the importance of the ACIC being able to effectively perform its function to combat serious and organised crime through the production of quality intelligence. The ACIC's remit is the highest priority serious and organised crime. Serious and organised crime is a significant threat to the community and the disclosure of information which hinders the ACIC's ability to disrupt that crime through its law enforcement and intelligence functions weighs considerably against the public interest.

## **Disclosure log**

Section 11C of the FOI Act provides that information about any documents released under that Act must be published on the ACIC's website within 10 days of release, subject to the exemptions set out in subsections 11C(1)(a)-(d). The information released to you will be uploaded to the ACIC Disclosure Log.

## Your review rights

If you are dissatisfied with this decision, you can apply for internal review or review by the Information Commissioner. You do not have to apply for internal review before seeking the Information Commissioner's review.

#### Internal Review

You may seek internal review by making an application in writing to the ACIC within 30 days of being notified of this decision. A written application for a review should be sent to the FOI Coordinator at foi@acic.gov.au, or by post to:

FOI Coordinator
Australian Criminal Intelligence Commission
GPO Box 1936
Canberra ACT 2601

## Information Commissioner

Alternatively, you may apply in writing for review by the Information Commissioner. In making your application, you need to provide:

- an address for notices to be sent (this can be an email address); and
- a copy of this decision.

It would also help if you set out the reasons for review in your application. Requests for review must be in writing and can be made via the website (<a href="www.oaic.gov.au">www.oaic.gov.au</a>), by email at <a href="mailto:enquiries@oaic.gov.au">enquiries@oaic.gov.au</a>, or by post at:

Office of the Australian Information Commissioner GPO Box 5128 Sydney NSW 2001

If you are objecting to a decision to refuse access to documents you must apply to the Information Commissioner within 60 days of being given notice of the decision. You can contact the Information Commissioner by phone on 1300 363 992.

#### Right to complain

You may make a complaint to the Information Commissioner about action taken by the ACIC in relation to your application. The complaint needs to be in writing an identify the agency against which the complaint is made.

The Information Commissioner may be contacted on 1300 363 992. There is no particular form required to make a complaint, but the complaint should set out the grounds on which you consider the action should be investigated.

Yours sincerely,

R

Lauren P.

Position No. 50003458
Authorised Decision Maker
Australian Criminal Intelligence Commission

# Annexure A – Schedule of Documents – Freedom of Information Request 24-52

NO.	TITLE OF DOCUMENT	DATE	PAGES	DECISION	EXEMPTIONS
1	ACIC Writing Style Guide 2023	2023	65	Partial Release	s 47E(d)
2	ACIC Writing Style – Quick Reference Guide	N/A	4	Full Release	N/A
3	ACIC Visual Identity Guidelines – External	N/A	11	Full Release	N/A
4	ACIC Visual Identity Guidelines - Extended	N/A	17	Full Release	N/A

# Annexure B – FOI Act Extracts

## 47E Public interest conditional exemptions—Operations of an agency

A document is conditionally exempt if its disclosure under this Act would, or could reasonably be expected to, do any of the following:

- (a) prejudice the effectiveness of procedures or methods for the conduct of tests, examinations or audits by an agency;
- (b) prejudice the attainment of the objects of particular tests, examinations or audits conducted or to be conducted by an agency;
- (c) have a substantial adverse effect on the management or assessment of personnel by the Commonwealth or by an agency;
- (d) have a substantial adverse effect on the proper and efficient conduct of the operations of an agency.

Note: Access must generally be given to a conditionally exempt document unless it would be contrary to the public interest (see section 11A).

## 11B Public interest exemptions – factors

#### Scope

- (1) This section applies for the purposes of working out whether access to a conditionally exempt document would, on balance, be contrary to the public interest under subsection 11A(5).
- (2) This section does not limit subsection 11A(5).

#### Factors favouring access

- (3) Factors favouring access to the document in the public interest include whether access to the document would do any of the following:
  - (a) promote the objects of this Act (including all the matters set out in sections 3 and 3A);
  - (b) inform debate on a matter of public importance;
  - (c) promote effective oversight of public expenditure;
  - (d) allow a person to access his or her own personal information.

# *Irrelevant factors*

- (4) The following factors must not be taken into account in deciding whether access to the document would, on balance, be contrary to the public interest:
  - (a) access to the document could result in embarrassment to the Commonwealth Government, or cause a loss of confidence in the Commonwealth Government;
  - (b) access to the document could result in any person misinterpreting or misunderstanding the document;
  - (c) the author of the document was (or is) of high seniority in the agency to which the

request for access to the document was made;

(d) access to the document could result in confusion or unnecessary debate.

## Guidelines

(5) In working out whether access to the document would, on balance, be contrary to the public interest, an agency or Minister must have regard to any guidelines issued by the Information Commissioner for the purposes of this subsection under section 93A.